



## Georgia Emergency Operations Plan

# Emergency Support Function # 13 Annex Public Safety & Security



2015

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## ESF Coordinator and Support Agencies

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### **ESF Coordinator**

*Georgia Department of Public Safety*

### **Primary Agency**

*Georgia Department of Public Safety  
Georgia Bureau of Investigation  
Georgia Governor's Office of Consumer  
Affairs*

### **Support Agencies**

*Georgia Air Operations Branch  
Board of Regents of the University System  
of Georgia  
Georgia Department of Administrative  
Services  
Georgia Department of Corrections  
Georgia Department of Defense  
Georgia Department of Human Services  
Georgia Department of Juvenile Justice  
Georgia Department of Natural Resources  
Georgia Department of Revenue  
Georgia Department of Transportation  
Georgia Department of Veterans Service  
Georgia Emergency Management Agency/  
Homeland Security  
Georgia Forestry Commission  
Georgia Public Safety Training Center  
Georgia State Board of Pardons and  
Parole*

## 1.0 Introduction

### 1.1 Purpose

Emergency Support Function (ESF) #13 Public Safety and Security integrates those state agencies and resources with law enforcement and public safety responsibilities into preparedness, response and recovery activities when applicable. ESF#13 serves as the mechanism to provide state support to local jurisdictions with law enforcement, public safety and security operations in response to incidents occurring in conjunction with or as the cause of activation of the Georgia Emergency Operations Plan (GEOP).

### 1.2 Scope

ESF#13 manages and coordinates law enforcement, public safety and security activities during activation of the GEOP. This annex does not usurp or override the policies or mutual aid and assistance agreements of any state or local jurisdiction, government, or agency. State agencies retain all mission-specific responsibilities provided to them by statute, regulation, policy, or custom. This annex is not intended to apply to or interfere with normal daily activities of state public safety and security agents who operate within local or state jurisdictions or in coordination with federal agencies.

These functions include but are not limited to:

#### General Law Enforcement and Security Assistance

ESF#13 provides a mechanism for coordinating and providing state-to-state support; state support to local authorities; and/or support to other ESFs, consisting of law enforcement, public safety, and security capabilities and resources during potential or actual incidents requiring activation of the GEOP.

ESF#13 capabilities support incident management requirements including, but not limited to, force and critical infrastructure protection, security planning and technical assistance, technology support, access control to disaster areas, site security, traffic and crowd control and general law enforcement assistance in both pre-incident and post incident situations. ESF#13 is activated in situations requiring extensive public safety and security and where local government resources are overwhelmed or are inadequate, or for state-to-state support or in pre-incident or post incident situations that require protective solutions or capabilities unique to the State of Georgia.

#### Body Recovery

The Georgia Bureau of Investigation, a primary agency within ESF #13, plays a significant role in mass fatality events. The GBI has been tasked by executive order of the Governor of the State of Georgia with the responsibility for the recovery and identification of human remains in a natural or human-caused disaster. Through the Body Recovery Team, the GBI has expertise in the recovery and identification of human remains and can augment the local Medical Examiner/Coroner as needed. The GBI is also called for assistance when criminal or terrorist

activity is suspected. GBI mass fatality response will be coordinated with ESF#8. Reference is made to mass fatality activities and agencies within the ESF#8 Annex.

### Price Gouging

Price gouging does not correspond to any ESF in the National Response Framework. Under a state of emergency, businesses may not sell any goods or service at prices higher than the prices at which the goods or services were offered before the declaration of the state of emergency. Nor may a business raise the price of supplies or services for the purpose of salvaging, repairing or rebuilding structures damaged as a result of the natural disaster. The Governor's Office of Consumer Affairs (OCA) has primary responsibility for this function; and investigates allegations of illegal pricing. The GBI will support this function when requests are made pursuant to O.C.G.A Title 35, Chapter 3.

## **2.0 Concept of Operations**

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### 2.1 General

Primary responsibility for public safety lies with local, state, federal and private sector agencies, and certain federal authorities. Private-sector authorities have primary responsibility for security. These entities, therefore, are typically the first line of response for public safety and security, respectively. ESF#13 is established to provide support to both of these areas. In most incident situations, local jurisdictions have primary authority and responsibility for law enforcement activities, utilizing the Incident Command System (ICS) on scene. In larger scale incidents, additional resources should first be obtained through the activation of mutual aid and assistance agreements with neighboring counties within Georgia.

The Georgia Department of Defense is listed as a supporting agency within this ESF. The GADOD has some public safety and security authorities under Title 32, United States Code (U.S.C) if authorized by the Governor to perform law enforcement, security and or public safety functions. Title 32 and actions necessary to integrate the GADOD into ESF#13 operations is further explained in the GA DOD Annex to the GEOP.

Through ESF#13, state resources supplement local, or in some cases federal agencies operating within Georgia when requested or required, as appropriate, and are integrated into the incident command structure using National Incident Management System (NIMS) principles and protocols.

ESF#13 provides the conduit for utilizing and incorporating the extensive network of state public safety and security coordination resources that exist in Georgia. These resources should be considered and included in all pre-incident planning efforts regarding public safety and security when applicable. These types of planning efforts include but are not limited to: state and federal homeland security preparedness efforts, as well as maritime safety and security efforts led by the U.S. Department of Homeland Security- United States Coast Guard.

ESF#13 will report all activities to the ESF#5 Situation Unit, as described under “ESF Coordination Within the State Operations Center” portion of this document, for inclusion in the development of incident action plans and situational reports. All public information reports regarding ESF#13 activities will be coordinated with ESF#15 External Affairs.

When ESF#13 is activated, Georgia Department of Public Safety, with assistance from supporting departments and agencies, assesses and responds to requests for state public safety and security resources to include law enforcement resources and planning or technical assistance from affected state, tribal, local, or Federal agencies, or other ESFs.

ESF#13 may provide personnel to staff the State Operations Center (SOC), the Incident Command Post, the Joint Field Office (JFO), the Joint Information Center (JIC), and the operation centers established as described in the Georgia Emergency Operations Plan.

## 3.0 Assignment of Responsibilities

The assignment of responsibilities section establishes the organizations and agencies that will be relied upon to respond to a disaster or emergency situation. This section also includes tasks that these organizations and agencies are expected to perform.

### 3.1 ESF Coordinator

The Georgia Department of Public Safety serves as the coordinator for ESF#13 and in partnership with the Georgia Bureau of Investigation and the Governor’s Office of Consumer Affairs conducts ESF#13 planning, preparedness, response and recovery activities.

#### Georgia Department of Public Safety

- Will designate official(s) to coordinate ESF#13 issues within the state and with federal ESF#13 representative(s). This state official will:
  - Serve as the principal point of contact with ESF#13 at the Federal Regional Response Coordination Center.
  - This individual may possibly be assigned a support staff and have liaisons detailed to operate within a Joint Field Office if established in Georgia.
  - Be expected to coordinate issues regarding Public Safety and Security with local and federal partners as necessary.

### 3.2 Primary and Support Agencies

#### Georgia Air Operations Branch

- Coordinates and prioritizes all requests for assistance for fixed wing or rotary aircraft within the state during disasters.
- Establishes Aviation Support Operations Center as an extension of the SOC when relevant in coordination with local, state and federal partners and in accordance with the Airspace Coordination Plan for Disasters plan.

**Georgia Bureau of Investigation**

- Communications Equipment
- Security Personnel
- Investigation Resources
- Mass fatality / body recovery / human remains management expertise

**Governor's Office of Consumer Affairs**

- Investigation Resources
- Price Gouging Assistance

**Board of Regents of the University System of Georgia**

- Personnel
- Vehicles

**Georgia Department of Administrative Services**

- Communications Equipment
- Fuel
- Vehicles

**Georgia Department of Corrections**

- Personnel

**Georgia Department of Defense**

- Communications Equipment
- Fuel Equipment
- Generators
- Personnel

**Georgia Department of Human Services**

- Personnel
- Vehicles

**Georgia Department of Juvenile Justice**

- Personnel
- Vehicles

**Georgia Department of Natural Resources**

- Communications Equipment
- Personnel

**Georgia Department of Revenue**

- Personnel

- Vehicles
- Law Enforcement / Security Subject Matter Expertise and Coordination

**Georgia Department of Transportation**

- Architectural and Engineering Services
- Construction Equipment
- Fuel Equipment
- Generators
- Personnel
- Vehicles

**Georgia Department of Veterans Service**

- Personnel
- Mass Fatality Management Expertise

**Georgia Emergency Management Agency/Homeland Security**

- Personnel
- Communications Equipment
- Emergency Management Coordination

**Georgia Forestry Commission**

- Fuel

**Georgia Public Safety Training Center**

- Personnel
- Vehicles
- Law Enforcement / Security Subject Matter Expertise and Coordination

**Georgia State Board of Pardons and Parole**

- Personnel
- Vehicles
- Law Enforcement / Security Subject Matter Expertise and Coordination

**3.3 Direction, Control, and Coordination**

This section describes the framework for all direction, control, and coordination within the State of Georgia and other states.

**3.3 A: ESF Coordination within State Operation Center**

ESF#13 will report all activities to the ESF#5 Situation Unit for inclusion in the development of incident action plans and situational reports. All public information reports regarding ESF#13 activities will be coordinated with ESF#15 External Affairs.

When ESF#13 is activated, Georgia Department of Public Safety , with assistance from supporting departments and agencies, assesses and responds to requests for Public Safety and Security assistance to include planning or technical assistance from impacted local, state or federal agencies or other ESFs.

In addition to the SOC, ESF#13 may provide personnel to field operations established in Georgia, including but not limited to: Joint Field Offices (JFOs), Joint Information Centers (JICs), Disaster Recovery Centers and any other incident facility established to meet operational demands for each particular incident requiring the activation of the GEOP.

### **3.3 B: Coordination of EMAC Request**

The Emergency Management Assistance Compact (EMAC) is a national mutual aid agreement between the 50 states, Puerto Rico, the U.S. Virgin Islands and the District of Columbia. It is based on 13 Articles which have been enacted into state law by each state. In Georgia, EMAC is addressed in the O.C.G.A., Title 38, Chapter 3, Article 5.

States may only request assistance via EMAC when their governor has declared a state of emergency. EMAC requires that the state requesting assistance reimburse the state that provides the assistance. The Director of GEMA/HS is the EMAC Authorized Representative (AR) for the State of Georgia. The AR is tasked with the authority to commit and accept resources through EMAC partnerships. The AR may delegate this authority to the Operations Director, Deputy Operations Director and Finance Director of GEMA/HS. The GEMA/HS Logistics Program Manager is the designated contact (DC) for EMAC. In the absence of the Logistics Program Manager, the agency has identified alternate designated contacts. The DC is commonly referred to as the EMAC Coordinator. The DC coordinates EMAC operations and prepares the official EMAC Request for Assistance (commonly referred to as the REQ-A). When completed, the REQ-A becomes a contract between the requesting and assisting states for the provision of assistance in accordance with EMAC. When the SOC is activated, the Logistics Section Mutual Aid Unit coordinates and manages EMAC missions. This unit will be initially staffed with GEMA/HS personnel, but will likely be augmented by trained EMAC personnel from other states as soon as possible. This unit is also referred to as an EMAC “A” Team.

ESF#13 will coordinate all EMAC requests with the GEMA/HS EMAC DC or the SOC Logistics Section Mutual Aid Unit, when the SOC is activated. No resource (personnel or equipment) may deploy to another state via EMAC until the REQ-A has been approved and signed by the ARs of the requesting and assisting states, and they have been provided a copy of the REQ-A, briefed and prepared for the mission. To facilitate obtaining any assistance Georgia may need via EMAC, state ESFs should identify their shortfalls in capability and where resources may be obtained to provide this capability. This may be accomplished via informal coordination with sister agencies in other states to determine if the needed resource is available for potential deployment to Georgia, its location and the point of contact for the resource. Such information is critical in

expediting a request for assistance via EMAC. For more information on EMAC, contact the GEMA/HS EMAC Designated Contact at 404-635-7200.

### **3.3 C: ESF Activation, Exercise & Improvement Planning**

GEMA/HS systematically coordinates and conducts event debriefings and compiles after action reports for any incident that calls for the activation of all or any portion of the GEOP. ESF#13 will participate in this process when applicable. After Action Reports will document areas for improvement, resource shortfalls and corrective action planning requirements which will be incorporated into the GEOP, its annexes or ESF SOGs when applicable.

GEMA/HS conducts all exercises within the structure provided by the Homeland Security Exercise Evaluation Program (HSEEP). ESF#13 will participate in all exercise activities when applicable and will follow the HSEEP process to include active participation in planning and evaluation meetings, workshops and conferences.

### **3.3 D: Development of Standard Operating Guides**

The GEMA/HS Planning Section has provided standard operating guide development templates and planning assistance to all ESFs listed in the GEOP. All ESFs will strive to develop operationally ready SOGs for inclusion in the GEOP. ESF#13 will meet as necessary to develop, review and refine SOGs that discuss specific operational processes and procedures.

### **3.3 E: Development of Resources Capability List**

In conjunction with ESF#7 – Resource Support, ESF#13 will develop, review, refine and maintain lists of all resources currently available and under the control of the primary or support agencies listed in this plan. The development of these lists may be completed by several organizations and professional groups, which currently operate within this ESF. These resource lists should be compliant with the resource typing standards outlined in the National Incident Management System (NIMS).

## **4.0 ESF Annex Development and Maintenance**

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This Emergency Support Function Annex will be reviewed every two years and updated as required. In addition the document shall be evaluated for recommended revisions and corrective measures as an integral part of the Agency Exercise or Event After Action Reports / Improvement Plans, as well as internal reviews that will follow the issuance of any Governor Executive Order or passage of legislation impacting the Agency.

